

Cannabis Production Facilities Zoning By-law Amendment

Statutory Public Meeting August 19, 2020

File No.: 03.05BQ

Report DS-2020-0028



Cannabis Production

- Cannabis may be produced in the following ways:
 - Commercial production of recreational and medical cannabis authorized by a license issued by Health Canada (Licensed CPF)
 - A person with a medical prescription for cannabis may register with Health Canada to grow a limited amount of cannabis for their own personal use (Registered Person)
 - A person with a medical prescription for cannabis may designate someone through Health Canada to grow a limited amount of cannabis for their own personal use (Designated CPF)
 - 4. An individual who is at least 19 years of age may grow up to 4 cannabis plants at their household (not per person) for personal recreational purposes (cannot sell to others)



Cannabis Production

Who can produce medical cannabis vs. recreational cannabis?

Medical Cannabis	Recreational Cannabis
Registered Person	Any adult – up to 4 plants per household
Designated CPF	Licensed CPF
Licensed CPF	



Purchasing Cannabis for Consumption

Recreational Cannabis:

- Brick and mortar retail stores (Georgina has passed a resolution to not permit retail stores within the Town)
- Online through the Ontario Cannabis Store website

Medical Cannabis:

- From a Licensed CPF; purchases may only be done online through the company's website (recreational cannabis stores cannot fill prescriptions)
- From a Designated CPF; designated someone to grow cannabis for you and then purchase it from them



Proposal

- Define and regulate the location and zoning standards for:
 - Licensed Cannabis Production Facilities
 - Produce and process cannabis on a commercial scale for medical and/or recreational purposes
 - License(s) from Health Canada required
 - Designated Cannabis Production Facilities.
 - Produce cannabis for another individuals medical purpose
 - Registration Certificate from Health Canada required



Proposal Cont'd.

- To permit CPFs within the Rural (RU), Restricted Industrial (M1), General Industrial, and Business Park 3 (BP-3) zones
- To implement specific zoning provisions for CPFs based on the type of CPF and the zone in which they are located
- Repeal the existing definition of 'Marihuana Production Facility' and related requirements in ZBL 500



Proposal Cont'd.

Define, but not strictly regulate Registered
 Persons

 The By-law <u>does not</u> propose to regulate the personal recreational cultivation of up to 4 cannabis plants per household



Public Comments

- 2 comments received
- GSP Group on behalf of the owner of 26037 Woodbine Ave (June 26, 2020)
 - Request to permit CPF use on property
- Rob Cooper of 374 Victoria Rd (August 15, 2020)
 - Concerns with odour, regulation and enforcement





Department and Agency Comments

- Detailed comments provided by:
 - York Region
 - York Catholic District School Board and York Region
 District School Board

 Remaining Depts./Agencies providing comment have indicated no objections or concerns



York Region

Regional Planning:

 Consider the Estate Residential (ER) zone and/or other existing residential uses as sensitive land uses requiring separation distance, where appropriate



York Region

- York Region Public Health:
 - Preventing large-scale indoor/land intensive CPFs in RU zone
 - Min. 150 m setback from sensitive land uses to CPFs
 - Min. 300 m setback from sensitive land uses to outdoor cultivation or to Designated CPFs with no odour controls
 - Include a definition for 'sensitive land use'
 - CPFs be required to submit an odour control plan as part of any future SPC approval process



York Region

Water Resources:

- Development must comply with the South Georgian
 Bay Lake Simcoe Source Protection Plan and York
 Region Official Plan
- The use of best management practices are encourage during and post construction with respect to handling and storage of chemicals, and that risk management measures are put in place with respect to chemical use and storage.



York Region Catholic District School Board and York Region District School Board

- Concern with permitting CPFs to be as close as 70 m to an Institutional Zone, which permits schools.
- The following provisions are being requested:
 - CPFs shall not be located within 200 m of an existing or proposed school
 - The distance shall be measured from the property line of the school to the property line of the CPF



Land Use

 Cultivation, propagation and harvesting of the cannabis plant:

 Considered an agricultural use when it is conducted in a rural or agricultural area; or,

 Considered a production, processing and manufacturing use when it is conducted in an employment or industrial area



Proposed Zones

Zone	Designated Cannabis Production Facility	Licensed Cannabis Production Facility
Restricted Industrial (M1)	✓	✓
General Industrial (M2)	✓	✓
Business Park 3 (BP-3)		✓
Rural (RU)	✓	✓



Registered Person

Definition of Registered Person proposed

General provision proposed to permit
Registered Person to cultivate cannabis at any
property and in any manner that is permitted
by their Health Canada Registration Certificate



Sensitive Land Uses

Sensitive land uses include:

 Residential, Estate Residential, Institutional and Transitional zones

Rural zoned lots with a minimum lot area of 8,000 sq m (~1.97 acres)



Separation Distances from Sensitive Land Uses

Required for both Licensed and Designated CPF

- Based on a CPF having air treatment control (ATC) or not and outdoor cultivation:
 - If CPF contains ATC min. 150 metres
 - If no ATC or outdoor cultivation min. 300 metres

 Min. setback from property which contains an existing or proposed school is 300 m



Air Treatment Control

 Not required by the zoning by-law, but setbacks from sensitive land uses based on having ATC or not.

 Definition of ATC requires the submission of a report prepared by a qualified person, to be approved through the Town.



Gatehouse

Definition proposed for Gatehouse

 Permitted within RU, M1, M2 and BP-3 zones accessory to a CPF

May be located from and ext. side yard, a min.
 of 1.5 m from property line and a max. of 20 sq.
m



Parking Requirements

Use	Required Spaces
Licensed Cannabis Production Facility	2 spaces, plus 2
	spaces per 95 sq. metres of non-
	residential floor area
Designated	2 space, plus 1 space
Cannabis	per 95 sq. metres of
Production Facility	non-residential floor
	area



Requirements by Zone Category

 Cannabis Production Facilities are generally subject to the non-residential use requirements of the zone they are permitted within

 Additional requirements are proposed for each zone to mitigate potential land use conflicts and ensure compliance with provincial land use policy



Restricted Industrial (M1) and General Industrial (M2) Zones

 Designated and Licensed Cannabis Production Facilities permitted

- Specific requirements imposed:
 - No outdoor growing of cannabis
- All other requirements for non-residential uses in the M1 and M2 zone apply



Business Park 3 (BP-3) Zone

 Only Licensed Cannabis Production Facilities permitted

- Specific requirements imposed:
 - No outdoor growing of cannabis



Rural (RU) Zone

 Licensed and Designated Cannabis Production Facilities permitted

- Specific requirements imposed:
 - Lot coverage: Max. 30%
 - Height: Max. 11 m
 - Loading spaces: In accordance with the requirements for a commercial/industrial/business park use pursuant to Sec. 5.25



Rural (RU) Zone, Cont'd

- Specific requirements imposed, continued:
 - Restrictions on Licensed Facilities:
 - Processing, research, testing, and sale for medical purposes only permitted if cannabis used is grown on the property
 - Maximum floor area devoted to processing, research, testing, and sale for medical purposes shall be 2% of the overall lot area of the property, to a maximum of 10,000 sq. m
 - Restrictions on Designated Facilities:
 - No part of a CPF may be permitted within a dwelling unit



Rural (RU) Zone, Cont'd

- Currently, outdoor cultivation is permitted in the RU zone and is required to comply with the sensitive land use setbacks
- Proposed revision to by-law to also require outdoor cultivation to comply with the setbacks for non-residential uses:
 - Front and ext. side yard 15 m min.
 - Rear and int. side yard 9 m min.



Provincial, Regional and Municipal Plans

 Consistent with the Provincial Policy Statement (2020)

Conforms with the Growth Plan (2019),
 Greenbelt Plan (2017), LSPP (2009), York Region
 OP (2010) and the Town of Georgina OP and
 Secondary Plans



Concerns with Medical Cannabis Registration Regime

 Section 9 of report outlines concerns with Medical Cannabis Registration Regime

 Licensed CPF required to comply with strict regulations;

 Designated CPF and Registered Persons have significantly less regulations/requirements



Concerns with Medical Cannabis Registration Regime

- Designated CPFs have been reported to grow additional cannabis than permitted and then circumvent this cannabis to the illegal market
- Lack of regulation and oversight by Health Canada creates serious concerns which require further review and evaluation
- East Gwillimbury Council enacted resolution requesting a committee of rural communities be established to review and propose changes to Cannabis Act
- Staff support the resolution by EG and have recommended that Council pass a similar resolution



Conclusion

 Staff recommend approval of the application a presented in Section 1, subject to a revision to the by-law re: outdoor cultivation setbacks

OR

 Should comments/concerns be raised at the public meeting, Staff recommend that further investigation occur before the matter is brought back before Council.